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E.O. 11652: N/A

S/S - MR. ORTIZ

TAGS: PARM, CCD, JA

SUBJECT: CCD: CONVENTIONAL ARMS CONTROL

REF: GENEVA 5413

1. US CCD DEL SHOULD CONVEY FOLLOWING POINTS TO JAPANESE LIMITED OFFICIAL USE

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DEL IN RESPONSE TO JAPANESE COMMENTS AND QUESTIONS (RE-

PORTED REFTEL) ON US CONVENTIONAL ARMS CONTROL PRESENTATION OF APRIL 10:

(A) WE APPRECIATE JAPANESE SUPPORT IN PRINCIPLE FOR US PRESENTATION ON CONVENTIONAL ARMS ISSUE AS WELL AS JAPANESE INTEREST IN PURSUING MATTER FURTHER.

(B) RE PARA 3(A) OF JAPANESE PAPER, WE RECOGNIZE THAT SUBJECTIVE FACTORS ARE NECESSARILY INVOLVED IN DETERMINING WHETHER PARTICULAR ARMS ACQUISITIONS WOULD BE LIKELY TO HAVE ADVERSE EFFECTS ON REGIONAL OR INTERNATIONAL SECURITY (ILLUSTRATIVE PRINCIPLE ONE) OR WHETHER SUCH ACQUISITIONS WERE INDISPENSABLE TO NATIONAL SECURITY (ILLUSTRATIVE PRINCIPLE THREE). HOWEVER, GIVEN THE VASTLY DIFFERING REQUIREMENTS FOR STABILITY AND SECURITY IN VARIOUS PARTS OF THE WORLD, WE DO NOT SEE HOW IT WOULD BE POSSIBLE TO FORMULATE PRECISE QUANTITATIVE OR QUALITATIVE CONVENTIONAL ARMS

ACQUISITIONS RESTRAINTS THAT COULD BE EMBODIED IN UNIVERSALLY-APPLICABLE PRINCIPLES OF CONDUCT. NONETHELESS, DESPITE UNAVOIDABLE LACK OF PRECISION OF GUIDELINES CONTAINED IN ILLUSTRATIVE PRINCIPLES, WE BELIEVE THAT WIDE SUPPORT FOR PRINCIPLES AND REAL EFFORTS BY STATES TO APPLY THEM IN THEIR ARMS TRANSFER AND ACQUISITION DECISIONS COULD HAVE DESIRABLE MODERATING EFFECT ON CONVENTIONAL ARMS ACTIVITIES WORLDWIDE AND COULD CREATE FAVORABLE CONDITIONS FOR MORE CONCRETE AND PRECISE RESTRAINTS POSSIBLY AT REGIONAL LEVEL.

(C) RE PARA 3(B) OF JAPANESE PAPER, SECOND ILLUSTRATIVE PRINCIPLE IS NOT INTENDED TO GIVE EITHER NEIGHBORING COUNTRIES OR STATES OUTSIDE REGION BASIS FOR MEDDLING IN DECISIONS REGARDING SECURITY REQUIREMENTS. WE BELIEVE CONSULTATIONS ALONG LINES SUGGESTED IN SECOND PRINCIPLE COULD HELP REDUCE THE UNCERTAINTIES AND SUSPICIONS REGARDING ARMS ACQUISITIONS WHICH MAY OFTEN STIMULATE COMPETITIVE ACQUISITIONS BY OTHERS AND LEAD TO INCREASED TENSIONS. WE WOULD EXPECT THAT, BY REDUCING UNCERTAINTIES AND FEARS ABOUT INTENTIONS OF STATES ACQUIRING ARMS, MORE FAVORABLE CONDITIONS WOULD BE CREATED FOR MUTUAL SELF-RESTRAINT BY LIMITED OFFICIAL LISE.

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INTERESTED STATES PARTICIPATING IN CONSULTATIONS.

(D) RE PARA 5, THE UNITED STATES HAS ON SEVERAL PREVIOUS OCCASIONS ENCOURAGED SERIOUS INTERNATIONAL CONSIDERATION OF ALL PRACTICAL APPROACHES TO CONVENTIONAL ARMS RESTRAINTS. OUR APRIL 10 STATEMENT THEREFORE REPRESENTS CONTINUATION OF LONG-STANDING US INTEREST. AN IMPORTANT FACTOR MOTIVATING PRESENT INITIATIVE IS DESIRE TO DETERMINE WHETHER, AS RE-

SULT OF VARIOUS DEVELOPMENTS, INCLUDING HIGHER PRICES OF MODERN WEAPON SYSTEMS AND INCREASING DRAIN ON DEVELOPING COUNTRY ECONOMIES OF ENERGY COSTS, CCD MEMBERS ARE NOW MORE RECEPTIVE TO CONSIDERING POSSIBLE RESTRAINTS ON CONVENTIONAL ARMS THAN IN PAST.

(E) RE PARA 6. WE DO NOT AT PRESENT TIME HAVE PROPOSALS FOR GLOBAL APPROACH TO CONVENTIONAL ARMS CONTROL OTHER THAN APRIL 10 RECOMMENDATION THAT CCD IDENTIFY AND EXAMINE UNIVERSALLY-APPLICABLE PRINCIPLES OF CONDUCT IN CONVENTIONAL ARMS AREA. AS AMBASSADOR MARTIN POINTED OUT IN HIS STATEMENT, WE WOULD WELCOME SUGGESTIONS REGARDING ALTERNATIVE APPROACHES, EITHER ON GLOBAL OR REGIONAL BASIS.

(F) WE WOULD WELCOME CCD PLENARY STATEMENT BY JAPAN ON CONVENTIONAL ARMS ISSUES.

2. DEL MAY DRAW ON THESE POINTS IN RESPONDING TO INQUIRIES BY OTHER DELS RE US CONVENTIONAL ARMS PRESENTATION. KISSINGER

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